

Approved For Release 2002/08/21 : CIA-RDP75-00793R000100270005-5

OGC &amp; 73-1738

~~NSC UNDER SECRETARIES COMMITTEE~~

CONFIDENTIAL  
NSC-U/SM 140

September 12, 1973

OGC SUBJ: CIA ACTS &  
STATUTES (not indexed)

NSC & OSD review(s)  
completed.

TO: The Deputy Secretary of Defense  
The Assistant to the President for  
National Security Affairs  
The Director of Central Intelligence  
The Chairman of the Joint Chiefs of Staff  
The Under Secretary of Interior

SUBJECT: Guam

The Chairman requests that a study of US national objectives, policies, and programs in Guam be undertaken to identify prospective courses of action by which US interest may most effectively be fostered. The proposal for such a study was addressed to the Chairman on August 14, 1973 by the Deputy Secretary of Defense, and is attached herewith.

This study will be conducted under the chairmanship of the Department of the Interior, with representatives of the addressees participating. The study and a covering memorandum to the President should be completed no later than December 17, 1973 for circulation to the membership.

Addressees are requested to designate their representative as soon as possible to Mr. Stanley Carpenter, Director of Territorial Affairs, Department of the Interior, whose telephone number is 343-6971.



Brandon Grove, Jr.  
Staff Director

Attachment:

Memo from Mr. Clements dated  
Aug 14, 1973

CONFIDENTIAL - GDS

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MEMORANDUM FOR THE CHAIRMAN, NSC UNDER SECRETARIES COMMITTEE

(C) In his letter of 29 June 1973 to the President reporting the progress of the Marianas Status Negotiations, the President's Personal Representative for Micronesian Status Negotiations also referred to the growing ferment on Guam regarding its political status and suggested that the US Government should find ways to respond now to what he considers will shortly become very persistent requests from the Guamanians to refashion their political status.

(C) The ongoing status talks in the Trust Territories have placed a new complication on the role of Guam as a US Territory and military support community. The Guamanians, witnessing the Trust Territories negotiations, see an opportunity to change their status to a commonwealth, to statehood, or even to seek independence.

(C) In addition, informal appraisals indicate that Guamanian pressures to achieve political and social improvements can be expected to increase steadily as they see their fellow Chamorroans in the Trust Territories acquire new advantages. There is also evidence of growing alienation among the Guamanians. For instance:

a. The Guamanians are affected daily by decisions from Washington, yet they feel the lack of a "front office" or direct contact with the US Government. This dissatisfaction stems from the fact that their member of Congress is not authorized to vote in Congress nor are their people allowed to vote in national elections for the President.

b. Most Guamanians feel their land, beaches, and resources have been taken for uses other than their own. They believe they are being treated as second-class citizens, and little organized effort has been made to bring them up to American standards.

c. Of even greater significance to US interests are Guamanian feelings concerning their economic future. They appear to be placing their hopes on tourism, mostly from Japan. They readily accept Japanese investments, but they resent the economic penetration and growing influence of such outside capital. Nevertheless, they are weaving strong ties with Japan.

Classified by 725 DCL/847  
 SUBJECT TO GENERAL DECLASSIFICATION SCHEDULE OF  
 EXECUTIVE ORDER 11652. AUTOMATICALLY DECLASSIFIED  
 AT 20 YEAR INTERVALS. DECLASSIFIED ON 12/31/92

(C) Strategically, US forward basing in the Western Pacific is becoming a matter of increasing concern as a result of the reversion of Okinawa, consolidations in Japan, the peace agreement in Vietnam, base negotiations in the Philippines, and other possible future developments. Therefore, in addition to US efforts in the Marianas, the United States must maintain and preserve its military posture in Guam.

(C) In view of the above, it is necessary to reexamine US national objectives, policies and programs in Guam. This should be done with a view towards assisting Guam in planning and achieving the goals and aspirations of the local community. If the United States is going to maintain and protect its relationships and military posture in Guam, action must be initiated now to preclude unfulfilled expectations of the inhabitants of Guam from jeopardizing future US national interests in that area.

(C) Therefore, it is with some urgency that I recommend that an NSC Under Secretaries Committee Study be initiated to examine the political, security, economic, and social aspects of Guam, and identify prospective courses of action by which US interests may be preserved.

  
William P. Clements

# EXECUTIVE SECRETARIAT

## Routing Slip

TO:		ACTION	INFO	DATE	INITIAL
1	DCI/EA		✓		
2	DDCI				
3	DDS&T				
4	DDI		✓		
5	DDO	✓			
6	DDM&S				
7	D/DCI/IC				
8	D/ONE				
9	OGC		✓		
10	OLC				
11	IG				
12	D/PPB				
13	D/Pers				
14	D/OS				
15	D/Trng				
16	SAVA				
17	ASST/DCI				
18	AO/DCI				
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SUSPENSE		14 SEP Date			

Remarks:

DDO pls let C/EA inform DDI  
[Redacted] designed

Executive Secretary

Date

NOTE ATTACHED TO OGC 73-5528